



DEPARTMENT OF THE AIR FORCE
WASHINGTON DC

OFFICE OF THE UNDER SECRETARY

1 Oct 2003

MEMORANDUM FOR SEE DISTRIBUTION

FROM: SAF/IAP
1080 Air Force Pentagon
Washington, DC 20330-1080

SUBJECT: Stateside Foreign Flying Unit Deployments and Flight Exercises Outside the Scope of
Invitations to USAF Formal Exercises (IAPX03-032)

This policy memo establishes guidance on procedures for staffing "self-invited/initiated" foreign air force requests for flying unit training/flight exercises involving USAF support, bases, or ranges within the United States which are outside the scope of USAF-sponsored formal exercises. The staffing procedures outlined in this memo apply when support for requests is not already identified in an existing FMS case, an existing formal exercise arrangement, or other appropriate arrangement.

Typical Request Scenarios Addressed

Typical requests addressed in this memo are those associated with USAF support for air-to-air (often versus USAF or other foreign air forces) and/or air-to-ground use of USAF operated ranges or managed airspace by foreign air force units deploying to the United States.

Note 1: Procedures for foreign air forces *invited* to participate in USAF-sponsored formal exercises (e.g. Red Flag, Cope Thunder) are not addressed in this policy memo, formal exercise procedures are provided in USAF invitations and further outlined by the MAJCOM sponsor in follow on exercise planning conferences

Note 2: "Dedicated Training Squadron" requests to participate in "third party" flying training events (i.e. with stateside *deployed* foreign air force units) are addressed in a separate policy memorandum

Overarching goals/considerations

The overarching policy goals of this memo are to ensure:

1. Early and formal staffing of requests--appropriate lead time to address and resolve possible issues (e.g. policy, legal, disclosure, financial, flight safety, homeland security...etc.)
2. Timely responses to foreign air forces--goal is a positive/negative response NLT 30 days from date of request
3. Timely/accurate information to affected USAF organizations (e.g. MAJCOMs/units, AFSAC, AFSAT)--resulting in a timely and properly scoped

effort/method (normally a Foreign Military Sales case) to support the foreign air force request if approved

At a minimum, all requests for the use of USAF support are staffed with the following considerations:

1. Overall benefits and risks (e.g. legal, financial, disclosure, flight safety) to USAF--goal is to minimize risk to USAF/USG

Note: Benefits to the USAF include the political-military and interoperability benefits of allowing potential USAF coalition partners a cost-effective opportunity to maximize training in the US

2. Impact on specific USAF organizations affected--goal is non-interference with USAF unit (includes ANG) operations/priorities

Note: SAF/IA Country Director acts as intermediary when necessary to ensure applicable USAF MAJCOMs/units concerns are resolved to their satisfaction--either during initial staffing of the request, or at any time the impacted MAJCOM/units raises a concern

3. Compliance with appropriate guidance (e.g. Security Assistance Management Manual and AFMAN 16-101, Air Force Range Operating Instruction AFI 13-212) as well as an assessment of whether requests can be supported within the scope of Foreign Military Sales cases/procedures or other authority

General Staffing Procedures:

The general staffing procedures are:

1. Requests will be generated as a formal Letter of Request (LOR), normally from the Air Attaché to the SAF/IA Country Director--goal is to have LOR NLT 9 months prior to proposed deployment date

Note: All non-US units participating in a flying event and/or requesting USAF support must submit a request

2. Requests will include information in the attached format to this memo--although additional information/clarification may be required to properly evaluate a request

Note: SAF/IA Country Directors ensure attachment to this memo is made available to appropriate Foreign Air Force counterparts and completed satisfactorily prior to forwarding.

3. SAF/IA Country Directors will coordinate requests at minimum with SAF/IAPX/IAPD/GCI, AF/XOOT/XOO-RA/XOXX/SEI and AFSAC--as well as the host MAJCOM and specific base level organizations impacted and range/airspace operating MAJCOMs and wings.

Note: USAF host MAJCOMs/units determine impact on USAF operations/priorities, it is critical they have the opportunity to fully staff/evaluate requests impacting their operations--concurring/non-concurring as they deem appropriate

4. After proper coordination, the SAF/IA Country Director drafts/coordinates a formal response to the LOR--response to include appropriate procedures/provisos surfaced during staffing as well as estimated timeline for FMS case development and/or other appropriate documentation

Note: Negative replies will first be staffed to SAF/IAR/IAP

Additional Issues/Considerations

In order to more specifically consider/address issues and FMS implementation procedures, SAF/IAP:

1. Will coordinate relevant LOA notes (as part of LOA standard terms and conditions) with appropriate SAF/IA and Air Staff/MAJCOM offices (e.g. SAF/GCI, AF/SEI, AF/XOO-RA, AFSAC, AFSAT, ACC/DOTS, ANG/XPP)--updating coordination with proper offices/agencies when the relevant LOA note changes or is deviated from.

Note: Non-FMS transactions will be handled on a case-by-case basis

2. Requests supporting and/or "impacted" organizations (e.g. AFSAC, MAJCOMs, units) provide SAF/IAP an upfront "checklist" of issues, provisos, concerns as well as a follow on list of "lessons learned" associated with foreign air force deployments within their area of responsibility

3. Requests organizations (e.g. 162nd FW/LNG "Snowbird") that frequently support foreign air forces develop/coordinate complementing local procedures (e.g. OPLAN) and a planning guide for deploying international units--ensuring SAF/IA distribution

The bottom line goal of this policy memo is to ensure foreign air force requests are evaluated within the proper context of USAF considerations and supported with appropriate procedures (e.g. FMS). POC is Mr. Erich Eschenburg, SAF/IAPX, DSN 425-8995, erich.eschenburg@pentagon.af.mil.

//Signed//

BETH M. McCORMICK
Director of Policy
International Affairs

Attachment:
Letter of Request Checklist

DISTRIBUTION:
See Attached List

FOREIGN AIR FORCE LETTER OF REQUEST FOR FLYING TRAINING/EXERCISE SUPPORT*

***(OUTSIDE THE SCOPE OF A USAF SPONSORED EXERCISE)**

This information is required for the USAF to properly evaluate a Foreign Air Force request for support, including use of a USAF base/range when the flying training/exercise requested is not part of a specific USAF sponsored exercise (e.g. Red Flag). Lack of, or incomplete, information will likely delay USAF staffing of request and jeopardize ability of units to perform desired activities on dates requested.

Information Format:

- 1. Date of Request**
- 2. Requester Information** (Name, office, phone, fax, email)
- 3. Flying Training/Exercise Purpose:**
 - Type exercise/training (e.g air-to-air/air-to-ground)
 - Exercise name (if applicable)
- 4. Location**
 - USAF base/range (USAF Point of Contact information if known/applicable)
- 5. Timing**
 - Specific dates/duration (alternate dates if applicable since USAF operations/priorities take precedence)
- 6. Other Participants Desired**
 - Identify all other planned USAF/foreign deployed/dedicated squadrons in exercise
- 7. Concept of Operations**
 - Type and number of aircraft deployed
 - Method of deployment
 - Number of pilots and aircrews
 - Number of sorties per day, hours per sortie
 - Mission Roles: Identify amount of air-to-air and air-to-ground sorties desired
- 8. Munitions and other significant equipment**
 - Identify all foreign/USAF munitions, pods, laser designators and associated operating modes, ECM, Electronic Warfare training etc. involved
 - Identify combinations of aircraft type, munitions delivery tactics (release altitude, dive angle, airspeed), and type of targets desired

(Note: Information critical to USAF range approval--certification of munitions and lasers to be used must be verified/accomplished prior to use on a USAF range; approval may take up to 8 weeks. Allow an additional 6 months for development of weapon and laser safety footprints if they do not already exist for the aircraft/munition/tactics combinations requesting. Any and all costs for footprint development, targets, range residue removal or other range services provided will be borne by the foreign range user and provided to the operating unit.)

All costs for footprint development, targets, range residue removal or other range services must be funded by the foreign range user via an FMS case.

9. Petroleum, Oils and Lubricants (POL)

- Credit card purchase or FMS.

(Note: A credit card may be used only if country has a reciprocal fuel support agreement with the US Government)

10. Other Support Required (specify in detail)

11. Foreign Military Sales Case

- Existing Letter of Offer and Acceptance (FMS case)--please identify
- New

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